SUPERSEDING DOCUMENT

Delegation (and/or extension) of Authority

for

New Source Performance Standards (NSPS)

and

National Emission Standards for Hazardous Air Pollutants (NESHAPS)

by the

U.S. Environmental Protection Agency, Region VII

to the

State of Missouri

under

§111 and §112 of the Clean Air Act (CAA)

(Effective Date: As specified below)

On December 16, 1980, (and in subsequent extension and/or amending actions), the EPA Region VII office delegated to the State of Missouri authority to implement and enforce certain standards promulgated by the Environmental Protection Agency under 40 CFR Part 60 (NSPS) and 40 CFR Part 61 (NESHAPS). Each delegation (and/or extension) action was granted by the regional office after the state had formally adopted the standards in question and had subsequently requested the delegation (or extension) action.

To eliminate the time lag which currently exists between the state's adoption of additional standards and the agency's delegation of authority to implement and enforce the adopted standards, I hereby delegate to the State of Missouri authority to implement and enforce, without the previously required submittal of a formal request of the Governor (or of the Governor's designated representative on such matters; i.e., the Director of the Missouri Department of Natural Resources), all future NSPS- and NESHAPS-related standards adopted by the state, upon adoption, as well as the authority to implement and enforce all currently adopted standards, within the state, subject to the conditions set forth below.

The primary purpose of this agreement is the establishment of procedures under which concurrent authority to implement and enforce additional federal standards will be automatically delegated to the State of Missouri upon the incorporation of the additional standards,

by the state, into the state's air pollution control rule(s), if the conditions of the agreement are met. Unless superseded, this agreement is intended to cover past delegation of authority actions granted by the agency as well as recent adoptions by the state that were not formally acted upon by the agency under the superseded procedures, if any, and all future adoptions of additional standards by the state. As such, this document supersedes all NSPS- and NESHAPS-related delegation and extension of authority letters previously issued to the State of Missouri by the EPA, Region VII, office.

The source categories and hazardous air pollutants the standards which were previously delegated to the State of Missouri are listed in Attachment A of this document. The list will be periodically updated and will include all future categories which may be adopted by the state under the terms of this document or under alternative procedures which may apply for special cases (e.g., cases when the department fails to comply with the requirements of this agreement).

This delegation of authority is subject to the following conditions unless subsequently jointly amended for any reason by the EPA
regional office, i.e., the Director, Air and Waste Management Division, U.S. EPA, Region VII (or equivalent if reorganized) and the Department, i.e., the Director of the Missouri Department of Natural Resources (or equivalent if reorganized), or the Director's designated representative(s) on the various matters addressed below:

- 1. Unless subdelegated under Condition 4, enforcement of the NSPS and NESHAPS regulations in the State of Missouri shall be the primary responsibility of the Department.
- 2. <u>Pre-adoption Notification</u>: The Department shall provide the EPA regional office with a notification of the state's intention to adopt additional standards (and/or to update its NSPS or NESHAPS rules). A written notification shall be provided for each proposed adoption action and shall be postmarked no later than thirty (30) calendar days prior to the public hearing on the proposed action or, if a hearing is not held, no later than thirty (30) calendar days prior to the anticipated date of adoption.

Adoption Notification: The Department shall also provide the EPA regional office with a written notification of each adoption of additional standards by the state (and of each general updating of the state's NSPS- or NESHAPS related rules) within thirty (30) calendar days of the effective date of each said future adoption (or updating) action.

This document shall not be operative with respect to said additional (or amended) standards and/or provisions if the Department fails to notify the EPA regional office as directed above.

3. The EPA regional office will inform the Department that it will take action to withdraw the delegation of any standard which will occur under this document if it determines, prior to the state's

adoption action, that the Department does not have adequate procedures (as discussed in EPA's delegations manual) to implement or enforce the standard(s) in question. In such instances, the regional office will notify the Department of said action prior to the public hearing, or if a hearing is not held, prior to the anticipated date of the adoption action.

- 4. Upon receiving the prior approval of the EPA regional office, the Department may, within the scope of the state's adopted rule(s), subdelegate authority to implement and/or enforce the NSPS and/or NESHAPS regulation(s) to any local air pollution control agency in the state, when the local agency has demonstrated that it has an equivalent or more comprehensive program in force. When subdelegating authority, the state and/or Department must retain concurrent enforcement authority at least up to the level of stringency of the state's adopted rule(s).
- 5. With respect to all facilities (and activities) affected by the state's NSPS or NESHAPS rule(s), the Department shall (unless otherwise directed by the regional office) implement and enforce all delegable provisions of the federal regulations relating to the adopted standards as in effect on: (1) the date that is specifically set forth in the state's rule(s), or (2) the effective date of the rule(s) in question, whichever applies. Said provisions include, but are not limited to, the general requirements of Subpart A (e.g., notification, performance test, and maintenance requirements, circumvention, monitoring requirements, source test and analytical methods, etc.); the standards, monitoring, reporting, and compliance determination requirements that specifically apply to the various source categories (and/or activities) for which the state has adopted standards; and, the various requirements of the appendices of 40 CFR Part 60 (NSPS) and 40 CFR Part 61 (NESHAPS).

Examples of federal provisions which cannot be delegated (or subdelegated), and which are not herein delegated, are the approval of alternative or equivalent performance test methods or of alternative emission monitoring certification methods, the granting of site-specific alternative opacity standards (40 CFR 60.11(e)), the granting of commercial demonstration permits under 40 CFR 60.45a, the granting of innovative control technology waivers under §111(j) of the Clean Air Act, the approval of equivalency proposals concerning design, equipment, or work place type standards (e.g., 40 CFR 61.66), and the approval of custom nitrogen fuel allowance or ambient condition correction factors for stationary gas turbines under 40 CFR 60.22(j) and (1) and 40 CFR 60.23.

This delegation does not authorize the state or the Department to issue any waivers (or variances) from a substantive requirement of either 40 CFR Part 60 or 40 CFR Part 61. The Department shall notify the EPA regional office in writing of each request the state or Department receives for a variance (or waiver) from any requirement of the NSPS or NESHAPS regulations. Neither the state nor the Department shall grant a variance or waiver without first contacting the EPA regional office to ascertain whether there is any legal

authority to grant a waiver or variance of the type requested and whether any such authority is reserved to EPA.

- 6. Existing monthly "CDS" reports normally submitted to EPA through program plan reporting will be expanded to contain pertinent information relating to the status of sources subject to 40 CFR Parts 60 and 61. As a minimum, the following information should be provided to EPA: the name, address, type and size of each facility, date that operation at the facility commenced and dates of most recent stack test, the compliance status of each facility with accompanying explanations of noncompliance, where applicable, notice of enforcement actions brought against facilities subject to 40 CFR Part 60 or 61; surveillance actions undertaken for each facility; and, the results of all reports relating to emissions data.
- 7. On matters pertaining to written requests for applicability determinations received by the Department, the EPA regional office shall provide assistance, comments, and/or issue formal applicability determinations, on a case-by-case basis, when requested to do so by the Department. With regard to written applicability determinations issued by the Department, the Department shall send to the regional office a copy of each such determination letter and of related documents (including correspondence between the company involved and the Department, internal memos, etc.). Said material shall be sent to the EPA regional office within a reasonable period of time after each such determination is issued.
- 8. To ensure compliance with the public availability requirements of 40 CFR 60.9 and 40 CFR 61.15, each request for information pertaining to sources or activities affected by the state's NSPS or NESHAPS rule(s) with which the Department cannot comply because of its (or the state's) confidentiality restrictions, shall be forwarded to the EPA regional office.
- 9. The Department and the EPA regional office shall continue to maintain a system of communication sufficient to guarantee that each office is always fully informed regarding the compliance status of the subject sources, of enforcement actions taken (or being contemplated) by the offices involved, and of interpretations of the regulations to which NSPS or NESHAPS review procedures apply. At a minimum, this includes a prompt response to each other's verbal or written requests for information and input into the CDS system.
- 10. Any NSPS and/or NESHAPS-related requirement promulgated by the EPA, but not yet adopted by the State, will be enforced by the EPA. Similarly any requirement adopted by the State, which is later determined by judicial decision or otherwise to be unenforceable by the State (e.g., an improper adoption of a standard by the State, etc.), will be enforced by the EPA regional office.
- 11. If the EPA regional office determines that a Department procedure for enforcing or implementing any adopted standard (or standards) is inadequate, or is not being effectively carried out, and/or if the EPA regional office determines that the Department has an inadequate

program (as discussed in EPA's delegations manual) with respect to any adopted standard, this delegation of authority may be revoked in whole or in part. If deficiencies are found in the Department's procedures or program, the EPA regional office will notify the Department of the deficiencies, may specify (or suggest) appropriate corrective measures, and will allow the Department a reasonable period of time to implement corrective measures. If the deficiencies continue to exist after the allotted time, the EPA regional office may revoke the delegation as discussed above. The regional office will notify the Department of its intent to revoke the delegation, and will state the reason(s) for the intended action, at least fifteen (15) calendar days prior to the effective date of the action.

12. The EPA retains concurrent authority to implement and/or enforce all provisions of the delegated regulations. The agency shall give the Department prior notification before it exercises its concurrent authority.

END OF THE NUMBERED CONDITIONS

If the State or the Department determines that it can (or will) no longer implement or enforce the NSPS and/or NESHAPS regulations for any reason, it may request, by letter, that the delegation be revoked in whole or in part. To ensure a smooth transfer of primary enforcement responsibilities, the Department shall continue to enforce the delegated provisions until the regional office formally acts on the revocation request, unless the circumstances of the situation absolutely dictate otherwise.

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U.S. Environmental Protection Agency, Region VII